### **Executive Orders and Policies for the State Personnel System**

Compiled by the Department of Personnel and Administration, Division of Human Resources. Revised October 28, 2009.

This document compiles the executive orders, executive branch policies, and several statutory provisions that affect the state personnel system. Every effort is made to keep this information current; however, statutory or rule cites may have changed so these documents should also be consulted. (Note: this document does not contain temporary executive orders or policies.)

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### **Sexual Harassment Policy**

Sexual harassment is unlawful and unacceptable conduct, which undermines the integrity of the employment relationship. Sexual harassment will not be tolerated whether such harassment is directed toward fellow employees or the public.

Sexual harassment is defined as unwelcome and repeated sexual advances, requests for sexual favors and other verbal or physical conduct of a sexual nature when one or more of the following conditions are met:

- (1) Submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment, or
- (2) Submission to or rejection of such conduct by an individual is used as the basis of employment decisions affecting such individuals, or
- (3) Such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile or offensive working environment, or
- (4) Submission to or rejection of such conduct by an individual is used as the basis for delivery to or withholding of an agency's services from a client.

Sexual harassment may include actions such as:

- Sex-oriented verbal teasing or abuse
- Subtle pressure for sexual activity
- Physical contact such as patting, pinching or constant brushing against another's body
  - Outright demand for sexual favors, accompanied by implied or overt promises of preferential treatment or threats concerning an individual's employment status.

Complaints of sexual harassment should be made in person or in writing to your agency's affirmative action officer or to some other individual who has been designated as the primary contact. Formal complaints of sexual harassment are processed under the procedures outlined in R 11-1-3. Violations will be treated as willful misconduct under R 8-3-3(C)(2) and may be the subject of disciplinary action as required. Because of differences in employees' values and backgrounds, some individuals may find it difficult to recognize their own behavior as sexual harassment. Moreover, some who are being harassed may not understand or appreciate their right to be protected from such behavior. A good rule of thumb is, "If in doubt, don't."

### Executive Branch Code of Ethics (Executive Order D 021 09 issued October 5, 2009)

Pursuant to Article IV, Section 2 of the Colorado Constitution and the authority vested in the Office of the Governor of the State of Colorado, I, Bill Ritter, Jr., Governor of the State of Colorado, hereby issue this Executive Order setting forth a code of ethics for the executive branch.

### I. <u>Background and Purpose</u>

Public confidence in the integrity of state government demands that public officials demonstrate the highest ethical standards at all times. Those who serve the people of the State of Colorado as public officials should do so with integrity and honesty and should discharge their duties in an independent and impartial manner. At the same time, qualified individuals should be encouraged to serve in state government and have reasonable opportunities with all citizens to develop private economic and social interests.

When the voters passed Amendment 41, now article XXIX of the Colorado Constitution, they sent a clear message that they want their public officials and government employees to meet a high ethical standard. The touchstone of Amendment 41 was that public officials and government employees must not violate the public trust for private gain. The purpose of this Executive Order is to provide standards by which the conduct of all who serve in the Executive Department of the State of Colorado can be measured, and to ensure those serving in the Executive Department are meeting, if not exceeding, the ethical standard that the citizens of Colorado expect and deserve.

### II. <u>Applicability</u>

This Executive Order shall apply to employees in the Governor's Office and the Executive Directors of the following Departments: Department of Agriculture; Department of Corrections; department of Higher Education; Department of Health Care Policy and Financing; Department of Human Services; Department of Labor and Employment; Department of Local Affairs; Department of Military and Veterans Affairs; Department of Natural Resources; Department of Personnel and Administration; Department of Public Health and Environment; Department of Public Safety; Department of Regulatory Agencies; Department of Revenue; and Department of Transportation.

#### III. Code of Ethics

All employees covered by the scope of this Executive Order shall:

- A. Serve the public with respect, concern, courtesy, and responsiveness;
- B. Demonstrate the highest standards of personal integrity, truthfulness, and

- honesty and, through personal conduct, inspire public confidence and trust in government;
- C. Not use public office to bestow any preferential benefit on anyone related to him or her nor bestow any preferential benefit on anyone based upon any business or social relationship;
- D. Not disclose or use or allow others to use confidential information acquired by virtue of state employment for private gain;
- E. Not knowingly accept any gift or thing of value from a professional lobbyist, including payment of any meal, beverage, or other item to be consumed, whether or not such gift or meal is offered in the course of the lobbyist's business;
- F. Not accept any compensation, gift, payment of expenses, or any other thing of value if it would influence him or her to depart from the faithful and impartial discharge of his or her duties;
- G. Not accept any compensation, gift, payment of expenses or any other thing of value if it is a reward for official action taken;
- H. Not engage in outside employment unless (1) the outside employment is disclosed to and approved by the employee's immediate supervisor, (2) the outside employment does not interfere with the performance of state duties, and (3) the outside employment is not conducted during State time or using State resources;
- I. Not use state time, property, equipment, or supplies for private gain;
- J. Not knowingly engage in any activity or business that creates a conflict of interest or has an adverse affect on the confidence of the public in the integrity of government;
- K. Carry out all duties as a public servant by exposing corruption or impropriety in government whenever discovered;
- L. Support equal access and employment opportunities in State government for all citizens of the State of Colorado; and
- M. Comply at all times with the standards set forth in article XXIX of the Colorado Constitution and title 24, articles 18 and 18.5 of the Colorado Revised Statutes.

### IV. Certification of Review and Compliance

- A. All members of the Governor's Office senior staff and department heads subject to this Executive Order shall submit to the Governor's Chief of Staff or his or her designee, by October 25, 2009 or within 30 days of initial employment, a certificate signed under oath in the form attached as Exhibit A verifying that they have read and intend to abide by this Executive Order.
- B. All members of the Governor's Office senior staff and department heads subject to this Executive Order shall submit to the Chief of Staff or his or her designee, by October 25, 2009 or within 30 days of initial employment, and on or before June 30 of each calendar year, a Conflicts Disclosure Statement in the form attached as Exhibit B. Additionally, all those required to submit such a disclosure shall amend his or her annual Conflicts Disclosure Statement not more than 30 days after any conflict of interest arises.

### V. Past Orders Superseded and Replaced

All previous Executive Orders concerning ethics in the executive branch, including Executive Order D 001 99, are hereby superseded and replaced by this Executive Order.

#### VI. Duration

This Executive Order shall remain in effect until further modification or rescission by the Governor.

### EXHIBIT A

### CERTIFICATE OF REVIEW AND COMPLIANCE

**Executive Branch Code of Ethics** 

I,										_, st	ate tha	t I ha	ve read	the
Executive (					will	abide	by	the	Code	of	Ethics	and	Disclos	ure
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Name:														
Position:								Dat	te:					
Signature:														

### EXHIBIT B

### CONFLICTS DISCLOSURE STATEMENT

**Executive Branch Code of Ethics** 

All heads of principal departments and Governor's Office senior staff members shall submit this Statement to the Governor's Office of Legal Counsel <u>by October 25, 2009, or within 30 days of initial employment, and annually on or before June 30 of each year.</u>

Additionally, all heads of principal departments and Governor's Office senior staff members shall amend this Statement <u>not more than 30 days after any conflict of interest arises.</u>

Name:	
Position:	Date:
Signature:	
Check one:	□ Initial Filing □ Annual Filing □ Amendment
If your acti interests of You may ald detrimental	S OR POTENTIAL CONFLICTS OF INTEREST: tons in any way harm, benefit, or promote your private interests or the your family, friends, or business associates, you have a conflict of interest. so have a conflict of interest if pursuing own interest is incompatible with or sot he state, or any way compromises your loyalty to the State and your at to your duties.
<b>have.</b> If you	ribe below all conflicts or potential conflicts of interest, which you may ur are uncertain whether your situations present a conflict of interest or potential tact the Governor's Office of Legal Counsel. Attach additional pages if

Please describe all outside employment, including a disclosure of all income earned from the outside employment. In addition, please confirm that the outside employment is not conducted during state time or using state resources.

Statutory Conflict of Interest (In addition to the statutory code of ethics - Standards of Conduct, Title 24, Articles 18 and 18.5)

**18-8-308. Failing to disclose a conflict of interest**. (1) A public servant commits failing to disclose a conflict of interest if he exercises any substantial discretionary function in connection with a government contract, purchase, payment or other pecuniary transaction without having given seventy-two hours' actual written notice to the attorney general, or to the governing body of the government which employs the public servant, of the existence of a known potential conflicting interest of the public servant in the transaction with reference to which he is about to act in his official capacity.

(2) A "potential conflicting interest" exists when the public servant is a director, president, general manager, or similar executive officer or owns or controls directly or indirectly a substantial interest in any non-governmental entity participating in the transaction.

Failing to disclose a conflict of interest is a Class 2 misdemeanor.

### Smoking Policy (Executive Order - Smoking in State Buildings, January 1, 1991)

WHEREAS, it is the responsibility of the State of Colorado to promote a safe and healthy environment for all employees and for the public;

WHEREAS, involuntary smoking, also known as passive smoking, has been associated with lung and cervical cancer in non-smoking adults;

WHEREAS, involuntary smoking increases the risk of illness among persons who suffer from allergies, cardiovascular disease, and pulmonary disease;

WHEREAS, environmental tobacco smoke results in increased workload on ventilator systems, increased fire insurance and increased maintenance costs;

WHEREAS, simple separation of smokers and non-smokers within the same air space may reduce, but does not eliminate, exposure of non-smokers to environmental tobacco smoke;

WHEREAS, the technology for the cost-effective filtration of tobacco smoke from the air is currently not available;

WHEREAS, studies indicate that the cost of health care for smokers is appreciably higher than the costs for non-smokers;

WHEREAS, the elimination of work site smoking has been related to increased employee productivity and morale, reduced absenteeism and legal risk;

WHEREAS, I encourage the legislative and judicial branches of government to prohibit smoking in state buildings under the jurisdiction of those branches of government;

NOW, THEREFORE, I, Roy Romer, Governor of the State of Colorado under and pursuant to the authority vested in me under the Constitution and laws of Colorado, DO HEREBY ORDER THAT:

- 1. Smoking and the sale of tobacco products are prohibited in all buildings owned or leased by the state under the control of the executive branch except as provided below.
- 2. Within an agency, only the residential portions of facilities operated by these agencies are exempt from the Executive Order. Those departments shall develop a policy specific to such facilities that is in keeping with the intent of this Executive Order. These policies shall be submitted to the Executive Director of the Department of Personnel by March 1, 1991.

- 3. Agency directors responsible for motor pool and special use vehicles are encouraged to develop a policy for those vehicles consistent with the intent of this Executive Order.
- 4. Signs shall be posted at building entrances and other obvious public areas stating smoking is prohibited.
- 5. Willful violation of this Executive Order may subject an employee to corrective and/or disciplinary action.
- 6. Executive Directors and Presidents of institutions of higher education are responsible for the enforcement of this Executive Order and are encouraged to facilitate smoking cessation efforts for interested employees.
- 7. If the Executive Director of any department or President of any institution of higher education finds that extraordinary circumstances may require an exception to this order, that person shall communicate these circumstances to the Chief of Staff of the Governor's Office, who must approve each such exception.

This Executive Order is effective January 1, 1991.

### **Diversity in State Government**

The following excerpts are from a memorandum to cabinet members from Governor Roy Romer dated August 22, 1995.

Diversity Plan for Employment of State Personnel

"During the years I have served as Governor of this state and throughout my political life, I have been committed to the principle that all citizens, regardless of race, ethnicity, sex, age, religion, or mental or physical disability, should be treated equally under the law and that such equal treatment should extend to all employment opportunities within Colorado State Government.

"While our state government has made some significant gains in its employment of individuals representative of Colorado's diverse heritage, I continue to believe that more can and should be done. I have made every attempt to recognize the importance of diversity in the appointments I make, at the cabinet level, to the state judiciary, and to the many boards and commissions that play such an important role in state government. However, I believe that opportunities for improvement exist throughout all levels of the state civil service system. Therefore, I think it is crucial that we redouble our efforts to provide opportunities for traditionally underrepresented groups to fully participate in employment opportunities at all levels of state government.

"I have been working with a representative group of cabinet officers to create a plan for increasing diversity among the workforce of classified state employees by which all of you, as department heads, can assist me by aggressively seeking out, recruiting, hiring, training, retaining and promoting individuals representative of groups that have been traditionally underrepresented in state government. The stated goal of the Diversity Planning Group in devising this plan was: 'To increase representation of people of color, women and other historically underrepresented groups at all levels of state government through the aggressive use of all available personnel tools to recruit, hire, train and promote qualified individuals.'

"My Executive Order of August, 1987 directed the heads of each principal department of state government to eliminate any vestiges of discrimination in employment practices including, but not limited to, the selection, promotion, training and appraisal of employees. Each department head was directed to take necessary action to recruit and hire members of protected groups, with the goal that the percentages of minorities, women and persons with disabilities within each department of state government reflect at least the percentage of qualified persons from that group in the workforce of the State of Colorado. As part of this diversity plan, I want to make it clear that I continue to believe our goal should be that the percentage of individuals from such groups at all levels of state government should reflect the percentage of qualified persons from each such group in the workforce of the State of Colorado. I add that clarification because I believe that we cannot accomplish our goal of equal opportunity by employing large numbers of minorities and women in, for example, clerical and maintenance positions if they continue to be underrepresented in supervisory, management, and policy-making positions.

"To achieve that goal, I am directing all of my cabinet officers for whom I have

direct appointing authority to immediately begin implementation of the policies and procedures set forth below. It should be noted that the policies and procedures set forth herein are intended to supplement, not to replace, the requirements set forth in my previous Executive Order of August, 1987. Nothing in this plan or in my previous executive orders on this subject should be construed as undervaluing the importance of developing and maintaining a workforce based on merit and each individual's ability to perform his or her job in an exemplary manner. Rather, the purpose of this plan is to bring diverse individuals into the state classified system and to train, assess and promote them based on their job-related skills and performance in the best interests of the citizens whom we serve."

The memo then appoints a State Diversity Coordinator and outlines details for implementing the effort. Among these details, executive directors and appointing authorities should receive training for implementing the program; departments should develop more training opportunities for employees; recruitment and hiring fairs should be conducted to attract individuals from underrepresented groups to state employment.

## Equal Employment Opportunity in State Government (Executive Order D-0043-87 issued in August 1987)

WHEREAS, the state of Colorado must dedicate itself to the principle that all citizens regardless of race, ethnicity, sex, age, religion, or mental or physical disability are treated equally under the law;

WHEREAS, the state of Colorado should be a model of equal employment opportunity for the public and private sectors;

WHEREAS, the Personnel Board of the state of Colorado has determined that systemic discrimination against women and minorities has existed and continues to exist in the state personnel system and has taken action pursuant to Article XII, Section 14 of the Colorado constitution to remedy the effects of that discrimination;

WHEREAS, members of minority groups, women and persons with disabilities continue to be under represented in employment in state government in proportion to the percentages of qualified minorities, women and persons with disabilities in the labor force;

WHEREAS, the under representation of these groups is due to historical social and economic patterns of discrimination;

WHEREAS, the state work force should reflect the diversity of the population of the state of Colorado;

WHEREAS, the state of Colorado must continue to take positive steps toward the elimination of any discrimination and its vestiges, and assure that all citizens, regardless of race, ethnicity, sex, age, religion or physical or mental disability have equal opportunity to compete for and obtain employment with the state of Colorado;

NOW THEREFORE, I, Roy Romer, Governor of the state of Colorado, under the authority vested in me under the constitution and laws of the state of Colorado, order:

- 1. The head of each principal department is directed to eliminate any vestiges of discrimination in the employment practices of the department, including, but not limited to, selection, promotion, training, and appraisal.
- 2. The head of each principal department is directed to take necessary action to recruit and hire members of protected groups with the goal that the percentages of minorities and women within each department of state government reflect at least the percentage of qualified persons from that group in the work force in the state of Colorado.
  - 3. The head of each principal department shall annually no later than October 1 of

each year report to the Governor and the Executive Director of the Department of Personnel on the following:

- (a) An annual plan for the reduction or elimination of any underutilization of women and minorities within their respective departments;
- (b) Specific efforts to be undertaken by the department to recruit and hire minorities, women and persons with disabilities;
- (c) In each job category where underutilization exists, each department head shall annually report to the Executive Director of the Department of Personnel each occasion when an appointing authority within that department appoints a member of an underrepresented protected class and the number of times during the preceding year the appointing authority has had an opportunity to appoint a member of an underrepresented protected class and has chosen not to do so.
- (d) A plan for assuring that providing equal employment opportunity and achieving affirmative action goals are part of every appointing authority's performance plan and annual performance appraisal.
- 4. The Executive Director of the Department of Personnel shall annually recommend to the Governor for commendation the appointing authority in state government who has made the most progress toward achieving equal employment opportunity.
- 5. The Executive Director of the Department of Personnel shall report to me no later than November 1, 1987, and annually thereafter, on effective methods to assure that state employment is free from discrimination including mechanisms intended to achieve equal employment opportunity and specific methods for encouraging employment of persons with disabilities.
- 6. This order supersedes the Executive Order relating to Equal Employment Opportunity and Affirmative Action issued on April 16, 1975, but shall not supersede the March 16, 1978 Executive Order nor the fiscal rules on state contracting.
- 7. Copies of this Executive Order shall be distributed to all state departments and agencies and shall be displayed in prominent locations in their offices and facilities, particularly those locations to which the public has access.

### Non-Discrimination (Executive Orders)

### Non-discrimination against persons with limited English proficiency (Executive Order 102-88)

"No state agency, authority or employee shall deny or deprive any person of any benefit, privilege or right on the basis of a person's limited English proficiency or the person's language minority background."

The Colorado Civil Rights Division is designated to receive complaints in this area.

### Non-discrimination against persons infected with the AIDS virus (Executive Order 104-89)

- 1. Appointing authorities in state government shall not discriminate in employment practices against any person infected with the AIDS virus or at risk for or perceived to be at risk for the infection.
- 2. All executive directors of the principal departments of state government shall make it known that no human rights violations against people infected with the AIDS virus shall be tolerated in this state and that any violation will be immediately reported to the Colorado Civil Rights Commission for appropriate action.
- 3. Persons diagnosed with HIV infection shall not be subject to any form of harassment within the work place, and any persons with HIV infection and otherwise qualified for employment services or benefits shall not be discriminated against in any fashion. Further, strictest principles of confidentiality will be maintained in management of personal medical information.

### Safety in the Workplace (Executive Order)

WHEREAS, injuries and illnesses in state workplaces impose a substantial burden upon the public employee in terms of personal tragedy and increased medical costs, and to the public employer in terms of lost efficiency and production, economic costs of retraining and replacement of injured and ill employees, lost production, workers' compensation payments, and health insurance costs; and

WHEREAS, the public employees of the State of Colorado deserve a workplace free from recognized hazards which cause death or harm; and

WHEREAS, it is appropriate for the State of Colorado to provide every state employee safe working conditions to the greatest extent possible;

WHEREAS, employees must be encouraged to report safety hazards; and

WHEREAS, the state should undertake to promptly investigate and correct safety deficiencies; and

WHEREAS, on May 30, 1989, I issued Executive Order DO122-89, giving a directive to all executive branch departments concerning the implementation of the revised Workers' Compensation Insurance Program to be administered by the Division of Risk Management, the provisions of which are reaffirmed and incorporated into this Executive Order by this reference;

NOW THEREFORE, I, Roy Romer, Governor of the State of Colorado, under the authority vested in me under the constitution and laws of the State of Colorado, ORDER:

- 1. The State of Colorado will attempt to provide a safe and healthful workplace to its employees, free from recognized hazards that are causing or are likely to cause death or serious physical harm to its employees.
- 2. The Governor's cabinet level safety committee ("Cabinet Safety Committee") having been established in Executive Order DO122-89 shall include the executive directors of all departments and shall meet periodically to review and evaluate the progress made in the implementation of this Executive Order and Executive Order DO122-89.
- 3. As directed in Executive Order DO122-89, each executive director and/or chief executive officer of a higher education institution shall establish a safety committee, ("Safety Committee") for the agency. The purpose of the Safety Committee will be to establish agency safety policies and procedures; to review the efficiency of such policies and procedures during the course of the year; and to evaluate and coordinate with the state Risk Manager's Office recommended changes and actions necessary to have the

safest possible work environment. Each of these safety committees should have the executive director or college/university president as its chief member and the participation of employees and/or employee representatives. The purpose of establishing such committees is to ensure that issues affecting employee safety will be dealt with at the highest organizational levels.

- 4. The Division of Risk Management and the Safety Committee established by each executive director or president of each institution shall establish reasonable occupational safety and health standards that protect the health and safety of state employees. The Division of Risk Management and the Safety Committee shall request assistance including information and materials from the Occupational Safety and Health Administration on employee safety in the workplace. The Division of Risk Management and the Safety Committee shall determine what parts, if any, of the relevant Occupational Safety and Health Standards might be used as guidelines in establishing the occupational safety and health rules for the agency. Each agency shall report its progress in implementing the provisions of this paragraph and the remainder of the Executive Order to the Governor no later than January 31, 1990.
- 5. The Office of Risk Management working with the executive directors of the respective agencies is directed to establish procedures to ensure that all health and safety concerns identified by employees are brought to the immediate attention of the department head or president of an institution, are promptly and thoroughly investigated, and unsafe conditions are corrected as soon as possible.
- 6. Employees shall be protected against retaliation for filing complaints and testifying with respect to health and safety issues. Classified employees are protected under State Personnel Board Rule 1-4-3(e). All employees are protected under the Whistleblower Act, C.R.S. 24-50.5-101 et. seq. Any complaint regarding such retaliation shall be investigated by the Department of Personnel.
- 7. The Department of Administration's Division of Risk Management will be in charge of the overall coordination of this Executive Order. The Division shall make quarterly reports to the Office of State Planning and Budgeting (OSPB) concerning the Division's discharge of its policy and fiscal responsibilities under this Executive Order and Executive Order DO122-89.
- 8. Copies of this Executive Order shall be distributed to all state departments and agencies and shall be displayed in prominent locations in their offices and facilities, particularly those locations in which employee notices are generally posted.

## Substance Abuse Policy for Colorado State Employees (Executive Order D000291 issued January 14, 1991)

WHEREAS, the State of Colorado has a vital interest in maintaining a safe, healthful, and efficient working environment for its employees, clients, and the public;

WHEREAS, employees impaired by alcohol or other drugs during work hours may pose safety and health risks, not only to themselves but to others;

WHEREAS, it is the State's intention to comply with each of the provisions of the Drug Free Workplace Act of 1988 (P.L. 100-690, Title V, Sub Title D);

NOW, THEREFORE, I, Roy Romer, Governor of the State of Colorado, under and pursuant to the authority vested in me under the Constitution and laws of Colorado, DO HEREBY ORDER THAT:

- 1. It is the policy of the State of Colorado that use of alcohol, other drugs, or controlled substances that results in job impairment is prohibited.
- 2. It is also the policy of the State of Colorado that illegal possession, manufacture, use, sale, or transfer of a controlled substance on state property or during working hours by its employees is prohibited.
- 3. Violations of this policy may be cause for management/supervisor intervention that may result in referral to mandatory treatment and/or to corrective or disciplinary actions up to and including termination.
  - 4. This policy applies to all employees of the executive branch of state government.
- 5. Policy implementation procedures shall be established by the Executive Directors and by Presidents of institutions of higher education.
- 6. Each agency of the executive branch is required to report by July 1 of each year to the State Personnel Director as to its activities undertaken pursuant to this policy and its procedures. These reports shall be forwarded to the Governor for his information.

### Work-Life Issues (Executive Orders and House Joint Resolutions)

### Employer's Policy on Work-related Family Issues (Executive Order issued April 10, 1998)

WHEREAS, our nation has undergone the most profound demographic changes in history to family patterns and labor force composition, yet institutions have not reengineered to accommodate these changes; and

WHEREAS, the demands of work and personal life are not mutually exclusive, regardless of gender; and

WHEREAS, studies show that ignoring work-life issues costs employers billions of dollars in lost productivity, which harms our economic climate; and

WHEREAS, healthy, emotionally stable and well-educated families are the key to Colorado's future; and

WHEREAS, employer support through a work environment that integrates worklife needs represents a sound investment and a cost effective approach to acquiring and retaining a stable, productive workforce, both for today and tomorrow; and

WHEREAS, quality of work-life is as, or more, important to many workers than compensation and benefits; and

WHEREAS, a flexible work environment is a key business strategy that viable employers must incorporate to meet the demands of the modern workplace; and

WHEREAS, work-life studies, including internal needs assessments, show that employees believe that supervisory sensitivity is second only to flexibility in improving work productivity and quality and the ability to cope with personal responsibilities; and

WHEREAS, the state, as an employer, strives for excellence in productivity, efficiency, and customer service in its workforce and accepts the challenge to support employees in work-life issues, including the role of caregiver.

NOW THEREFORE, I, Roy Romer, Governor of the State of Colorado, under the authority vested in me by the laws and the Constitution of the State of Colorado, DO HEREBY ORDER THAT the policy of the state, as an employer, on work-life issues is as follows:

1. The state recognizes that work-life issues must continue to be addressed in order to retain a quality workforce, to create a culture conducive to improved productivity, quality and customer service, and to compete for future workers.

- 2. The Department of Personnel & Administration, through the Work-Life Resource Group, the Governor's Office, the State Personnel Board and the Governor's Cabinet are directed to continue working together to aid state employees in integrating work and life responsibilities and to pursue new options that continually improve responsiveness and commitment to being a model employer.
- 3. The rules of the state personnel system shall continue to include a policy statement that reflects the intent of this Executive Order.
- 4. The state personnel system shall continue to promote flexibility and innovation in human resource policies and programs, including scheduling, job design, work location and benefits in order to create an environment that encourages positive solutions to work-life conflicts.
- 5. All supervisors and managers of state employees continue to be accountable for making every reasonable effort to deal with work-life issues equitably, flexibly, and compassionately without adversely affecting the mission of the department. Performance plans will incorporate a factor that evaluates managers and supervisors on their application of basic business skills and sound judgment in using work-life policies and programs.
- 6. The Governor's Cabinet will continue to provide leadership in creating the culture necessary to support work-life issues.
- 7. All employee orientation programs will continue to provide information on the state's work-life philosophies and programs. In partnership with supervisors and managers, employees are encouraged to offer feasible and creative solutions to their work-life needs without adversely affecting the employer's ability to accomplish the business of the work unit.
- 8. The order shall be reviewed no later than December 31, 1998, to determine appropriate action for its continuance, modification or termination.
  - 9. D 0153 89 shall be amended to the extent necessary to conform to this order.

## Employer's Policy on Work-related Family Issues (Executive Order D015389 issued December 11, 1989)

WHEREAS, changed family patterns and the composition of the labor force show that work and family can no longer be separated and that employers benefit by responding to family needs;

WHEREAS, studies show that ignoring work-related family issues costs employers billions of dollars in lost productivity, which harms our economic future;

WHEREAS, health, emotionally stable and well-educated children are the key to Colorado's future;

WHEREAS, support in the work place for families represents a sound investment in the acquisition of a stable, productive workforce;

WHEREAS, responding to family needs is a cost-effective approach to retaining today's workforce and competing for tomorrow's workers; and,

WHEREAS, the state, as an employer, strives for excellence in productivity, efficiency, and effectiveness in its workforce and accepts the challenge to support families in issues of work-related family care by becoming a model employer;

NOW THEREFORE, I, Roy Romer, Governor of Colorado, by virtue of the authority vested in me under the laws of Colorado, DO HEREBY ORDER THAT the policy of the state, as an employer, on work-related family issues shall be as follows:

- 1. The state recognizes that work-related family issues must be addressed in order to retain a quality workforce, to improve productivity and creativity, and to compete for future workers.
- 2. The Department of Personnel, the Family Resource Group, and the Governor's Office are directed to work together to aid state employees in balancing their work and family responsibilities.
- 3. The Department of Personnel and the State Personnel Board shall implement policies and procedures that assist workers in simultaneously meeting their work and family responsibilities.
- 4. The Department of Personnel and the State Personnel Board shall promote flexibility and innovation in job design, work hours, location, environment, leave policies, and benefits, including policies which allow parents to participate meaningfully in the education of their children.
  - 5. All supervisors and managers are to make every reasonable effort to deal with

family issues equitably, flexibly, and compassionately without adversely affecting accomplishment of the mission of the agency.

6. The supervisory and managerial training programs offered by the Department of Personnel will address work-related family care issues and the state's family policies and programs in order to increase awareness of employee family-related needs and methods of effectively dealing with them.

#### Flextime (Executive Order issued on June 10, 1977)

WHEREAS, the State of Colorado should implement innovative employment practices to meet the needs of the public and State employees; and

WHEREAS, flextime is a progressive work scheduling approach; and

WHEREAS, the United States Civil Service Commission has documented the following benefits of flextime:

- (1) Improved employee morale because of more responsible treatment of employees and greater employee control over work habits;
- (2) Increased productivity due to fewer distractions, more quiet time periods, and greater psychological alertness of employees;
  - (3) Reduced usage of sick leave and leave without pay;
- (4) Very substantial reduction in tardiness and the counseling and organizational friction inherent in tardiness; and
  - (5) Reduced traffic congestion in centers of clustered public employment; and

WHEREAS, the disadvantages of flextime are marginal and can be minimized by proper managerial planning; and

WHEREAS, flextime can be implemented for many employees without degradation of the services available to the public during the statutorily established state office hours of 8:30-5:00; and

WHEREAS, flextime has already been successfully tested on a limited basis in Colorado State Government; and

WHEREAS, the State Department of Personnel has endorsed flextime and established guidelines for its more appropriate use; and

WHEREAS, a bipartisan group of Colorado State Legislators, the Colorado Commission on the Status of Women, and the Colorado Association of Public Employees have endorsed the establishment of flextime procedures in State Government;

NOW THEREFORE, I, Richard D. Lamm, Governor of the State of Colorado, recognize that flextime is an appropriate and beneficial employment practice and strongly urge all State of Colorado appointing authorities to utilize this concept pursuant to Department of Personnel guidelines.

### Job Sharing (Executive Order issued on June 10, 1977)

WHEREAS, the State of Colorado should continually explore innovative employment practices to meet the needs of the public and State employees; and

WHEREAS, job sharing is such an approach to more progressive employment practices; and

WHEREAS, the United States Civil Service Commission has documented the following benefits of job sharing:

- (1) Reduction in employee turnover by 2/3's,
- (2) Real worker productivity increases,
- (3) Improved employee work habits including reduced absenteeism and less frequent tardiness, and
- (4) Additional flexibility for many individuals career circumstances and family responsibilities; and

WHEREAS, the marginal cost of job sharing is modest and effectively returned to the State because of job sharing benefits; and

WHEREAS, job sharing has already been successfully tested on a limited basis in Colorado State government; and

WHEREAS, the State Department of Personnel has endorsed the job sharing technique and established guidelines for the most appropriate use; and

WHEREAS, job sharing can effectively be phased in to apply to appropriate positions without adversely affecting current employees by developing shared jobs in new or vacant positions or by allowing current employees to voluntarily shift to a shared job status; and

WHEREAS, a bipartisan group of Colorado State Legislators and the Colorado Commission on the Status of Women have urged the formal establishment of job sharing procedures in State government;

NOW THEREFORE, I, Richard D. Lamm, Governor of the State of Colorado, endorse the job sharing approach as an appropriate and beneficial employment practice and strongly urge all State of Colorado appointing authorities to utilize this concept pursuant to Department of Personnel guidelines wherever they deem it to be appropriate.

# House Joint Resolution 99-1044 Concerning The Encouragement Of Voluntary Efforts To Alleviate Congestion On Colorado Highways

WHEREAS, The state of Colorado contains more than 85,000 miles of roads and 8,300 bridges, and vehicle miles in Colorado last year totaled more than 36 billion, 22 billion of such miles on state roads; and

WHEREAS, Nearly three-fourths of Colorado's portion of the interstate highway system was built before 1970, and since then, the population of this has increased by 1.8 million people; and

WHEREAS, Insufficient investment in the state's transportation system relative to the state's population growth has resulted in too many congested and unsafe roads, with heavily-traveled portions of such roads forced to handle thousands more daily trips by motorists than was anticipated when such roads were constructed; and

WHEREAS, Although the Colorado Transportation Commission has identified 28 strategic transportation projects across the state that are critical for improving Coloradans' safety and mobility, the projected completion date for all of these projects is literally a generation away; and

WHEREAS, Beneficial growth in Colorado's economy and preservation of our state's unique quality of life will only be possible if goods, services, and people can be moved quickly, efficiently, and economically across our state; and

WHEREAS, Addressing the state's transportation crisis is a major priority of the First Regular Session of the Sixty-second General Assembly, and Governor Owens' administration, working in concert with the General Assembly, has developed a comprehensive package of legislative measures that will, if enacted, accelerate completion of the 28 state-wide strategic transportation projects, provide safer and less congested highways, direct attention to needed improvements in the southeast corridor while freeing up resources for other important projects around the state, and save Colorado taxpayers money and time otherwise lost to traffic congestion; and

WHEREAS, There are numerous actions Colorado public and private employers, families, and citizens can take now on a voluntary basis to relieve or reduce traffic congestion on the state highways that will enhance and supplement the package of transportation measures currently pending before the General Assembly, including the adoption and encouragement of flex-time, home-office, telecommuting, and ridesharing arrangements, as well as the use of "jitney" taxicab services in heavily congested areas; and

WHEREAS, Voluntary efforts on the part of Colorado public and private employers, families, and citizens to make greater use of these or other alternatives to traditional highway usage could make a meaningful difference in reducing or relieving congestion on state roads at little or no cost to the public; now, therefore,

Be It Resolved by the House of Representatives of the Sixty-second General Assembly of the State of Colorado, the Senate Concurring herein:

- (1) That the General Assembly encourages Colorado public and private employers, families, and individual citizens to adopt and practice voluntary efforts, whether through flex-time, home-office, telecommuting, ride-sharing, jitney taxicab service, or other arrangements, that will reduce or relieve traffic congestion on state roads.
- (2) That the General Assembly encourages the executive director of each principal department of the executive branch to consider, to the extent not yet undertaken, the adoption of policies that will foster the use of voluntary efforts to reduce traffic congestion on the part of the employees in that department, consistent with existing rules and regulations concerning personnel matters or otherwise.

*Be It Further Resolved*, That copies of this Joint Resolution be sent to Governor Bill Owens, the executive director of each principal department of the executive branch of state government, and each member of Colorado's delegation to the United States Congress.

/s/ Russell George SPEAKER OF THE HOUSE OF REPRESENTATIVES

/s/ Ray Powers PRESIDENT OF THE SENATE

## House Joint Resolution 09-1021 Concerning Support of Telecommuting by the State of Colorado

WHEREAS, The state of Colorado recognizes the environmental concerns related to heavily traveled and congested roadways and highways; and

WHEREAS, Telecommuting helps improve the quality of life for all residents by removing the need for workers to travel to and from work, reducing road congestion and highway building and maintenance, reducing gas consumption and automobile maintenance and repair costs, and reducing carbon emissions that lead to global warming; and

WHEREAS, Telecommuting reduces costs by reducing the need for office space and equipment and by reducing travel costs related to meetings with clients or fellow employees; and

WHEREAS, Telecommuting reduces paper usage and cost since documents are transferred electronically; and

WHEREAS, Telecommuting offers a more family-friendly opportunity for flexible work hours without reducing productivity; and

WHEREAS, The flexibility of telecommuting attracts qualified and dedicated employees and improves employee morale, leading to increased productivity and retention; and

WHEREAS, Telecommuting improves customer satisfaction by increasing the number of forms of communication and expanding contact hours; and

WHEREAS, The increased forms of communication improve collaboration between employees; and

WHEREAS, When employees telecommute, employee responsibilities must be more clearly defined and monitored, increasing communication between the employee and employer; and

Be It Resolved by the House of Representatives of the Sixty-seventh General Assembly of the State of Colorado, the Senate Concurring herein:

(1) That the General Assembly hereby endorses efforts to promote the practice of telecommuting in public and private sectors and commends those leaders who have undertaken such initiatives to promote the practice of telecommuting; and

(2) That the state of Colorado endorses efforts to promote access to the necessary technological resources that not only support our high tech industry, but also aid the practice of telecommuting.

Be It Further Resolved, That copies of this Joint Resolution be sent to Colorado Counties, Inc., to be distributed to the Colorado County Commissioners, Colorado Chambers of Commerce, and Colorado Mayors' offices; the Office of the Governor, the Honorable Bill Ritter, Jr., to be distributed to the head of each Colorado department; Dan Mares, Executive Director of the Department of Labor and Employment, to be distributed to the Colorado Office of Workforce Development and to the city and county workforce centers in Colorado; the Better Business Bureau of Denver and Boulder; the Better Business Bureau of Southern Colorado; the Better Business Bureau of the Southwest; and the Better Business Bureau of Northern Colorado.

/s/ Terrance D. Carroll SPEAKER OF THE HOUSE OF REPRESENTATIVES /s/ Brandon C. Shaffer PRESIDENT OF THE SENATE

### Human Rights (Executive Order - Celebration of Human Rights, December 1990)

WHEREAS, in the State of Colorado we recognize the diversity in our pluralistic society and strive to bring an end to discrimination in any form;

WHEREAS, freedom from discrimination is the policy of state government;

WHEREAS, the State of Colorado must continue to take positive steps to ensure non-discrimination, and assure that all citizens, regardless of race, ethnicity, gender, sexual orientation, age, religion, or physical or mental disability, have an equal opportunity to compete for and obtain employment with the State of Colorado;

NOW, THEREFORE, I, Roy Romer, Governor of the State or Colorado, under the authority vested in me under the Constitution and laws of the State of Colorado, DO HEREBY ORDER THAT, with respect to all state employees, classified and exempt:

The head of each principal department, and the president of each institution of higher education, shall ensure non-discrimination based on race, ethnicity, gender, sexual orientation, age, religion, or physical or mental disability, in any matter pertaining to hiring, promotion, training, recruitment, and appraisal, and shall maintain an environment where only job-related criteria are used to assess employees or prospective employees of the State of Colorado.

### ADA Complaint Policy (Executive Order issued on February 9, 1993)

Executive Order DOOO2 93 issued on Feb. 9, 1993 outlines procedures for responding to complaints from the public on the basis of the federal Americans with Disabilities Act (ADA). The ADA ensures equal access to programs, services and activities conducted by the state government and mandates equal opportunity in all terms and conditions of employment.

The executive order defines a model informal grievance procedure to be implemented by each department. An individual who feels there is a potential violation of the ADA files a complaint regarding the program or service in which the perceived violation has occurred. The complaint goes first to the supervisor in charge of the program or service or to the lowest level person above that supervisor who can resolve the problem.

An alternate complaint method through a department's ADA coordinator also is outlined, as is a means of appealing lower level decisions to the department's executive director.

State personnel board rules regulate situations relating to discrimination because of disability against qualified individuals in regard to job application procedures; the hiring, advancement or discharge of employees; employee compensation; job training; and other terms, conditions and privileges of employment.

For further information, see: R 13-1 [1-5]

The department's ADA coordinator should be consulted if there is uncertainty about how to handle a complaint.

# Establishing a Policy to Address Workplace Violence, Including Domestic Violence Affecting the Workplace (Executive Order D 023 09 issued October 7, 2009)

Pursuant to the authority vested in the Office of the Governor of the State of Colorado, and in particular section 2 of Article IV of the Colorado Constitution, I, Bill Ritter, Jr., Governor of the State of Colorado, herby issue this Executive Order requiring the development of a universal policy addressing workplace violence, including domestic violence affecting the workplace.

### I. <u>Background and Purpose</u>

Workplace violence, including domestic violence that affects the workplace, is a serious public health, safety, and policy concern for the State of Colorado. State employees expect their employer to take necessary steps to provide a violence-free environment and to address issues concerning violence in the workplace. As an employer, the State is affected by workplace violence, which can compromise the safety of both victims and co-workers and results in lost productivity, increased healthcare costs, increased absenteeism, and increased employee turnover.

Domestic violence can have a significant impact on workplace safety. When an employee is in an abusive relationship, an abuser may seek out the abused partner at work, endangering not only the victim but possibly coworkers as well. According to the Department of Justice, each year approximately 18,700 violent workplace events are committed against those in intimate relationships with the victim.

While workplace violence is of concern for all employers, Bureau of Labor Statistics data indicates that state governments report higher percentages of workplace violence than do local governments or private industry. This Executive Order builds on existing workplace violence policies and directs the Department of Personnel and Administration ("DPA") to work with the Department of Human Services Domestic Violence Program, the Colorado Attorney General's Office, and other state agencies to develop a universal policy addressing workplace violence, including domestic violence affecting the workplace.

#### II. Definitions

- A. "Violent behavior" is defined as any act or threat of physical, verbal, or psychological aggression or the destruction or abuse of property by any individual. Threats may include veiled, conditional, or direct threats in verbal or written form, resulting in intimidation, harassment, harm, or endangerment to the safety of another person or property.
- B. "Domestic violence" means an act or threatened act of violence upon a

person with whom the actor is or has been involved in an intimate relationship. An intimate relationship is a relationship between spouses, former spouses, past or present unmarried couples, same-sex couples, persons who dated or formerly dated, or persons who are both parents of the same child regardless of whether the persons have been married or have lived together at any time. An intimate relationship does not require sexual intimacy. "Domestic violence" also includes any violence against any person or property, including an animal, when used as a method of coercion, control, punishment, intimidation, or revenge directed against a person with whom the actor is or has been involved in an intimate relationship. Domestic violence includes stalking, including cyberstalking.

#### III. Directives

- A. The State will not tolerate violent behavior or the threat of violent behavior directed by anyone toward state employees, members of the public, state property, or facilities. Such behavior may result in corrective and/or disciplinary action if it is committed by a state employee and/or criminal charges when appropriate. This policy is not intended to preclude the use or threat of reasonable force, where appropriate, in the course of a state employee's assigned duties (for instance, in law enforcement, Department of Corrections, and security positions).
- B. All threats to employee safety from any source, including domestic violence affecting the workplace, will be taken seriously and addressed appropriately.
- C. The Department of Personnel and Administration ("DPA") is hereby directed to develop, in cooperation with the Department of Human Services Domestic Violence Program, the Colorado Attorney General's Office, and other state agencies, a universal policy addressing workplace violence, including domestic violence affecting the workplace ("the Universal Policy").
- D. DPA shall distribute the Universal Policy, along with sample protocols and procedures, to each state department no later than March 1, 2010. The Universal Policy will replace any and all existing departmental workplace violence and/or domestic violence policies.
- E. Each state department, no later than August 1, 2010, shall formulate protocols and procedures for implementing the Universal Policy. These protocols and procedures must adhere to the guidelines of the Universal

Policy, and must be approved by DPA prior to their implementation. Institutions of higher education are encouraged to implement the Universal Policy.

- 1. In formulating such protocols and procedures, each state department may contact the Colorado State Employee Assistance Program at DPA for assistance and should collaborate with other identified public and private entities, such as the Colorado Department of Human Services Domestic Violence Program and certified employee organizations at the state and local level.
- 2. In formulating its protocols and procedures, each state department shall give due regard to the importance of increasing awareness of and education about workplace violence, including domestic violence affecting the workplace, and informing employees of available resources for assistance. Each state department shall provide to DPA a training implementation plan for mandatory awareness and prevention training for all employees, supervisors, and managers.

### F. In order to implement this Executive Order, DPA shall:

- 1. Provide consultation and technical assistance to each state department in the development and implementation of its protocols and procedures, either upon the department's request or at the initiative of DPA upon review of the policy as submitted by the department;
- 2. Receive, approve, and maintain copies of the protocols and procedures as issued and modified by the various state departments; and
- 3. Prepare and submit to the Governor, no later than October 2, 2011, a report regarding the implementation of this Order.
- G. Every state agency shall cooperate with DPA and furnish such information and assistance as DPA determines is reasonably necessary to accomplish the purposes of this Order. Institutions of Higher Education are encouraged to participate.
- H. Copies of this Executive Order shall be distributed to all state departments and agencies, and a summary of the Executive Order shall be displaced in prominent locations in their offices and facilities.

### IV. <u>Limitation on Liability</u>

The provisions contained in this Executive Order do not create or constitute any contractual rights between or among the State of Colorado, its employees, and any third party. This Executive Order is intended to set forth the policy of the State of Colorado, without creating additional liability against the State.

### V. <u>Duration</u>

This Executive Order shall remain in force until modified or rescinded by future Executive Order of the Governor. This Executive Order supersedes Executive Order D010 96 and all other previous Executive Orders pertaining to workplace violence and domestic violence affecting the workplace.

### Customer Service (Creating a Customer Service Culture in Colorado Government, July 1996)

WHEREAS, the State of Colorado government is committed to achieving total customer satisfaction in all facets of state government services;

WHEREAS, the citizens of Colorado require and the state is committed to providing government services in the most efficient and effective ways possible;

WHEREAS, the State of Colorado must deliver goods and services that consistently meet citizen requirements in order to achieve total citizen satisfaction;

WHEREAS, there is a lack of consistent standards in state government for providing goods and services that meet citizen requirements and the role of the service provider;

WHEREAS, the total involvement of state government employees who provide a service to Colorado citizens and to internal customers is needed to adopt a customer service culture in Colorado government;

WHEREAS, the concepts and tools of customer service training provide the knowledge and skills necessary for state employees to create positive customer perceptions of government services;

WHEREAS, the process for improving the routine delivery of customer service and management of customer relations is the provision of supervisors of state employees who deliver the services;

WHEREAS, supervisory training in customer service provides the knowledge and skills needed by supervisors to convey customer information to employees and facilitate employee understanding of how to meet customer requirements;

WHEREAS, empowering state employees to take responsibility for solving customer service problems using concepts and tools taught in customer service training and training supervisors in how to manage customer satisfaction will create a culture in state government that achieves citizen satisfaction;

NOW THEREFORE, I ROY ROMER, Governor of the State of Colorado, under the authority vested in me under the Constitution and laws of the State of Colorado, DO HEREBY ORDER THAT:

Employees who meet regularly with the public to deliver goods and services and those who work with internal customers to regularly provide goods and services are deemed to be "front-line employees."

Front-line employees shall receive customer service training that provides the knowledge and skills necessary for them to be able to deliver goods and services deemed to be "front-line employees."

By the end of the 1996 calendar year, 70 percent of employees designated as "front-line" shall be trained in approved programs.

By the end of 1997 calendar year, 100 percent of these employees shall receive approved training.

Supervisors of designated front-line employees shall receive supervisory customer service training, which provides the knowledge and skills necessary for them to facilitate customer service in their areas of responsibility.

By the end of the 1996 calendar year, 40 percent of employees designated as supervisors of front-line employees shall be trained in approved programs.

By the end of the 1997 calendar year, 100 percent of these employees shall receive approved training.

Every department in Colorado state government shall submit a plan to me on how these goals are to be met by August 15, 1996.

#### **Incentives and Rewards** (Executive Order issued July 1996)

WHEREAS, monetary and non-monetary incentives are valuable methods of rewarding innovation among state employees; and

WHEREAS, incentives can stimulate creative and exemplary contributions by employees; and

WHEREAS, it is fair and appropriate to recognize and reward the exemplary contributions of state employees; and

WHEREAS, rewarding and recognizing employees in order to motivate and retain them is in the best interest of the state of Colorado.

NOW THEREFORE, I, ROY ROMER, Governor of the State of Colorado, under the authority vested in me under the Constitution and laws of the State of Colorado, DO HEREBY ORDER THAT:

Each state agency develops its own incentive award program with review and assistance from the Department of Personnel & Administration.

Agencies may establish their own policies and procedures and set the amount of funding to be made available for incentives. The following elements are recommended for agency programs:

Small awards up to \$25 to be given on the spot by supervisors for what they deem to be exemplary service;

Awards in the \$100 range to be made within broad guidelines/criteria set by the agency;

Awards above \$100 are to be set in standardized increments with a maximum award of \$1,000. The larger awards should be subject to more stringent criteria than those applied for lesser awards; and

Non monetary awards should be included as well as monetary incentives.

Each state department shall report annually to the Department of Personnel & Administration the program results and incentives rewarded.

Every department in Colorado state government shall submit a plan to me on how these goals are to be met by August 15, 1996.

#### Inclement Weather Policy (Executive Policy effective May 22, 2001)

Pursuant to the authority vested in the Office of the Governor of the State of Colorado, I, Bill Owens, Governor of the State of Colorado, hereby issue this Executive Order establishing an inclement weather policy for state employees.

## A. Background & Need

The State of Colorado experiences severe weather conditions throughout the year. Colorado State government must continue to fully operate during these circumstances. However, extreme weather conditions may require the closure of certain State facilities. In these extraordinary circumstances the Governor or the Executive Directors of the Departments of State government must have the authority to make reasonable decisions regarding such closures.

#### B. Directive

All employees of the Executive Branch of State government are expected to work pursuant to assigned schedules regardless of weather conditions, subject to the provisions of this order.

- 1. Inclement weather will cause the closure of State facilities only in the event of extreme weather conditions.
- 2. The existence of extreme weather conditions shall be determined by the Governor or his Chief of Staff for all state facilities within the Denver Metropolitan area. The Denver Metropolitan area is defined as Denver and its surrounding suburbs within a 15-mile radius.
- 3. Executive Directors, or their designated representatives, are delegated the authority to close State facilities outside of the Denver Metropolitan area during times of severe weather. In addition, Executive Directors are delegated the authority to stagger the release times of employees when severe weather conditions exist that warrant such action.
- 4. If the Governor or Executive Directors close state facilities, affected employees will be granted administrative leave subject to the following provisions:
- i. State facilities and employees necessary to the health and safety of the state must remain in service during extreme weather conditions. Executive Directors shall predetermine which functions within their respective departments are necessary during extreme weather conditions. State employees who are required to work during a closure will remain on their regular pay rate and will not be granted a future day of

administrative leave.

- ii. State employees who arrive late to work due to severe weather conditions, when the State facility has not been closed, may be excused only if the appointing authority determines, in his or her discretion, that the lateness was reasonable.
- iii. State employees who are already on approved leave when a closure occurs may not substitute administrative leave for the period of closure.
- iv. Emergency road closures made by State, county or municipal governments or by the Colorado State Patrol will be honored by the State. State employees affected by state or local road closures may be granted administrative leave.
- v. Higher education institutions are exempt from this order and may establish an independent policy based upon the institutions' respective needs.
- vi. If the Governor determines that weather conditions amount to a "disaster" within the meaning of the Colorado Disaster Emergency Act of 1992, the provisions of the Act as described at C.R.S. 24-32-2114 will be implemented.

## C. Responsibilities

The following responsibilities are assigned to implement this order:

- 1. The Governor's Press Secretary or the Chief of Staff will be the point of contact in the Governor's Office for inclement weather matters.
- 2. The Colorado State Patrol shall keep the Governor's Office informed on road conditions and closures.
- 3. The Executive Directors of the Departments of State government shall designate in advance those employees who are necessary during extreme weather conditions. In addition, Executive Directors shall develop an internal procedure to process inclement weather decisions, including a system of notification for employees.

# D. Past Executive Orders Superceded and Replaced

Past Executive Orders and policies concerning the inclement weather policy for State employees are hereby superceded and replaced by this Executive Order, including the Inclement Weather Policy of November 1, 1988.

#### Colorado Personnel/Payroll System (Executive Order D0004084 issued March 29, 1984)

WHEREAS, the State of Colorado is in need of comprehensive personnel/payroll information; and

WHEREAS, the Legislature has specifically requested that comprehensive personnel/payroll information be maintained for classified and non-classified personnel for developing and implemented a statewide budget; and

WHEREAS, the required information for Executive and Legislative branch budget planning and execution purposes includes but is not limited to the following information:

- Employee count and FTE;
- Vacancy savings;
- Leave accrual and utilization;
- Payroll costs including overtime and differential pay;
- Fringe benefits;
- Potted funds and;

WHEREAS, the Executive Branch of state government needs the above information maintained in easily accessible form that is current and accurate; and

WHEREAS, the maintenance of personnel/payroll data in duplicative and redundant information systems is costly and not in the best interest of state government and state taxpayers;

NOW, THEREFORE, I, Richard D. Lamm, Governor of the State of Colorado pursuant to authority vested in me under the statutes and Constitution of the State of Colorado,

#### DO HEREBY ORDER THAT:

- 1. The Executive Director of the Department of Personnel expand the Personnel Data System to accommodate non-classified, as well as classified personnel.
- 2. The Personnel Data System be linked to the new Colorado Personnel/Payroll System (CPPS) currently being implemented by the State Controller. The systems should be modified to meet the statewide information needs of all agencies and institutions.
- 3. All state agencies currently on the Central Payroll system, all institutions under the State Board of Community Colleges and the Colorado Highway Department shall

use the CPPS as their primary operating system for all employees, non-classified as well as classified. Existing personnel and payroll systems in these agencies and institutions shall become inoperative to avoid duplication and redundancy. This shall be effective when the Colorado Personnel/Payroll System becomes operational, but not later than July 1, 1986.

- 4. All state agencies, including all institutions of higher education, not using the CPPS as their primary system as indicated above, shall report all personnel information, classified as well as non-classified, to the Colorado Personnel/Payroll System. All required data will be defined by the Executive Director of the Department of Personnel and the State Controller. This shall be accomplished as soon as reasonably feasible, but no later than July 1, 1986.
- 5. No other personnel/payroll systems in state government (including all institutions of higher education) shall be developed or significantly enhanced without the approval of the Executive Director of the Department of Personnel and the State Controller.
- 6. All state agencies, including all institutions of higher education, currently operating their own personnel or payroll systems shall:
  - convert to the CPPS as their primary operating system;
  - obtain approval from the Executive Director of the Department of Personnel and the State Controller to use systems software that will directly provide the common data elements to the CPPS;

on a schedule agreeable to the Executive Director of the Department of Personnel and the State Controller. Conversion of all agencies and institutions shall be accomplished as soon as reasonably feasible, but no later than June 30, 1988.

7. To accomplish these purposes, the Personnel Director and the State Controller shall consult with all user groups in implementing this Executive Order.

# Rescinding Executive Order D 007 01 - Payroll Deductions (Executive Order D 006 07 issued March 15, 2007)

Pursuant to the authority vested in the Office of the Governor of the State of Colorado, I, Bill Ritter, Jr., Governor of the State of Colorado, hereby issue this Executive Order rescinding Executive Order D 007 01, which designated the Colorado Combined Campaign as the sole or only entity authorized as "state-sponsored for all state employees" for purposes of C.R.S. §24-50-104(8)(c).

## 1. Background and Purpose

From the 1930s until 2001, the State of Colorado allowed its employees to sign up for payroll deductions. The State of Colorado deducted the dues from employees' paychecks and forwarded the money collected to employee associations. This process is known as "dues checkoff".

In 1996, the General Assembly enacted Senate Bill 96-228, which reorganized the Department of Personnel and Administration. This bill also repealed two statutes enacted in the 1970s and replaced them with C.R.S. §24-50.3-104(8). This new subsection continued to require the Executive Director of the Department of Personnel and Administration to "regulate, approve, and review all payroll deductions for all state employees," and continued to exempt deductions that were "expressly authorized by statute, or state-sponsored." Under that law, the employee associations no longer had a statutory right to automatic payroll deductions. In 1998, House Bill 98-1312 repealed C.R.S. §24-50.3-104(8) and reenacted it at its current location, C.R.S. §24-50-104(8). Despite the statutory changes affecting automatic payroll deductions, the dues checkoff program continued unchanged, and employee associations as well as many other entities continued to utilize the program until 2001.

On May 25, 2001, five years after the most recent substantive statutory change, Governor Owens issues Executive Order D 007 01. In that Executive Order, the dues checkoff program was substantially altered. Specifically, Executive Order D 007 01 designated the Colorado Combined Campaign as the "sole entity authorized as 'state-sponsored for all state employees'" under C.R.S. §24-50-104(8)(c). The statute and legislative history, however, support a broader interpretation of which entities qualify as "state-sponsored for all state employees" under C.R.S. §24-50-104(8)(c) than is set forth in the Executive Order. Therefore, I am rescinding Executive Order D 007 01.

#### 2. Directive

I hereby rescind Executive Order D 007 01. This rescission of Executive Order D 007 01 does not alter or effect the Colorado Combined Campaign's designation as an entity that is "state-sponsored for all state employees." However, all other designations and directives in Executive Order D 007 01, including the designation of the Colorado

Combined Campaign as the sole or only entity "state-sponsored for all state employees" under C.R.S.  $\S 24-50-104(8)(c)$ , are hereby rescinded.

# 3. <u>Duration</u>

This Executive Order shall remain in force until further modification or rescission by the Governor.

Legislative Activities Policy (Executive Order - Coordination of Legislative Activities and Contacts, issued May 10, 1988)

WHEREAS, it is necessary for the Executive Branch of State Government to coordinate its legislative activities and contacts with members of the General Assembly;

WHEREAS, this coordination will assure that members of the General Assembly are provided needed information in considering legislation; and

WHEREAS, it is important to have a focal point in the Executive Branch which can address the position of the Executive Branch concerning legislative matters;

NOW, THEREFORE, I, Roy Romer, Governor of the State of Colorado, under the authority vested in me under the statutes and constitution of the State of Colorado, DO HEREBY DIRECT AND ORDER AS FOLLOWS:

- 1. The legislative director in the Governor's Office shall be responsible for coordinating all lobbying activities of the principal departments of state government, except for those departments headed by elected officials.
- 2. The legislative director in the Governor's Office in consultation with the department directors shall be responsible for coordinating all testimony of executive branch employees before committees of the General Assembly.
- 3. Any state employee testifying before a committee of the Legislature shall have the approval of the legislative director of the Governor's Office or the department director prior to expressing a position on any legislation.
- 4. Nothing in this executive order shall be construed to preclude an employee of the executive branch of government from testifying for or against a particular bill or issue as a private citizen.
- 5. Any contract with persons who are not state employees to perform lobbying on behalf of any agency of the State of Colorado must be approved in writing by the Governor.
- 6. Any dispute between state departments in reaching a position on any legislative issue shall be brought to the attention of the Governor through the legislative director of the Governor's Office for final resolution.

# Authorizing Partnership Agreements with State Employees (Executive Order D02807 issued November 2, 2007)

Pursuant to the authority vested in the Office of the Governor of the State of Colorado, I, Bill Ritter, Jr., Governor of the State of Colorado, hereby issue this Executive Order authorizing partnership agreements with state employees.

## I. <u>Background and Purpose</u>

Over the past ten months, my administration has initiated a series of state government reforms that reflect modern management principles and well-recognized best-management practices. These changes are designed to enhance the delivery of services and products to the people of Colorado and are intended to make state government more effective, efficient, reliable, and accountable.

The success of these reforms depends on our ability to partner with and fully engage our workforce. State employees possess unique insights, skills, and ingenuity about the public services they provide. By establishing a formal employee partnership program similar to practices undertaken in the private sector, state government managers and frontline workers will be able to jointly craft workplace goals and expectations and to collaborate on strategies to achieve those goals.

In today's twenty-first century marketplace, chief executive officers must constantly seek out new and better ways of leading their organizations. The same is true with state government. Examples in both private and public sectors demonstrate that employee-management cooperation that engages and empowers employees in decision-making around service planning and implementation is likely to produce better service, more cost-effective provision of services, and a healthier work environment. Employee partnerships will foster collaboration and cross-fertilization of ideas between those in management and those whose daily jobs give them concrete knowledge of what can be done better, and how; what need not be done, and why; and what else should be done, and by whom.

From snowplow drivers to corrections officers, state troopers to clerks and administrative personnel, state employees provide essential services and work under difficult and sometimes dangerous conditions. Truly engaging these employees so they become more positive and productive contributors to the organization and the decision-making process requires a structure to facilitate their involvement. Employee-management partnerships provide that structure. Employees who fee empowered are more likely to be engaged in the services that state provides its citizens and to feel ownership of the work they do for the public's benefit.

The purpose of this Executive Order is to establish the framework for employee partnerships in service of a smarter, more effective, more efficient and more accountable

state government for the citizens of this State.

#### II. <u>Definitions</u>

- A "Executive Branch" means those principal departments set forth in C.R.S. § 24-1-110.
- B "Covered Employee" means an individual who is employed in the "personnel system of the state," as set forth in section 13 of article XII of the Colorado Constitution, unless the individual falls into any of the following categories:
  - 1. confidential employees;
  - 2. managerial employees;
  - 3. supervisory employees;
  - 4. Senior Executive Service employees;
  - 5. members of the Colorado National Guard;
  - 6. Director of the Division of Labor, the Governor's Designee, and those employees working with the Director and the Designees to implement the provisions of this Executive Order;
  - 7. administrative law judges and attorneys whose responsibilities include providing legal advice;
  - 8. student employees;
  - 9. individuals in the custody of the Department of Corrections or any law enforcement agency;
  - 10. patients or residents of a state institution;
  - 11. temporary employees employed for six months or less.

The Governor's Designee will make the initial determinations regarding the applicability of these exclusions. Any party objecting to such a determination may appeal to the Director of the Division of Labor.

- C "Supervisory employee: means an employee who is an appointing authority, as that term is used in Personnel Board Rule 1-8 through 1-11 (version effective July 1, 2005). A supervisory employee does not include an employee who performs the human resource functions of an appointing authority by delegation, as permitted by Personnel Board Rule 1-8.
- D "Employee Organization" means an organization in which Covered Employees may participate and that exists for the purpose of dealing with the State as employer concerning issues of mutual concern between employees and the State. Employee Organizations that seek representation rights for employees pursuant to this Executive Order shall designate to the Governor's Designee and the Director of the Division of Labor an agent for service and shall also comply with

all other guidelines established by the Director of the Division of Labor. Employee organizations may affiliate or jointly file with other employee organizations for the purpose of seeking certification and fulfilling responsibility of negotiations and employee representation as set forth in this Executive Order. Notice of an intent to affiliate or jointly file by two or more employee organizations shall be given by those employee organizations to the Director of the Division of Labor and to the Governor's Designee.

- E "Certified Employee Organization" means an employee organization selected by a majority of the employees voting in a secret ballot election held pursuant to Section III(B) below. An employee organization certified as the exclusive representative of employees of an appropriate Partnership Unit shall be:
  - 1. entitled to exclusively represent all employees in the Partnership Unit on issues covered by this Executive Order;
  - 2. responsible for representing the interests of all Covered Employees within a Partnership Unit on issues covered by this Executive Order without discrimination and without regard to employee organization membership; and
  - 3. entitled to have organizational membership dues collected from members of the Certified Employee Organization by payroll deduction pursuant to C.R.S. § 24-50-104(8)(c) and (d).
- F "Governor's Designee" means the person the Governor designates as the individual who shall represent the Executive Branch in the exercise of all of the Executive Branch's responsibilities under this Executive Order. The Governor shall make his designation in writing to the Director of the Division of Labor.
- G "Partnership Agreement" means an agreement arrived at through good faith discussions between the Governor's Designee, on behalf of the Executive Branch, and representatives of the Certified Employee Organizations, on behalf of the employees, that provides for improving government services, achieving efficiencies, and establishing the framework for discussing issues of mutual concern to the employees and the State. As necessary, Partnership Agreements may address issues on a multi-unit basis, agency-specific basis, or occupational group-specific basis, and can include memos of understanding directed to particular issues or objectives.
- H "Partnership Unit" means a unit consisting of Covered Employees in a single occupational group. Those occupational groups are currently as follows: Administrative Support and Related Services; Enforcement and Protective Services; Financial Services; Health Care and Medical Services; Labor, Trades, and Crafts; Physical Sciences and Engineering; Professional Services and

Teachers; and Troopers.

#### III. Directives

## A Neutral Party Designee

The Director of the Division of Labor is hereby directed to serve as the neutral party charged with implementing and administering this Executive Order, as set forth herein. The Director of the Division of Labor shall have the authority to:

- 1. appoint a panel to advise and make recommendations to the Director of the Division of Labor regarding matters delegated to the Director under this Executive Order;
- 2. appoint qualified, disinterested, mutually acceptable mediators to assist parties in resolving impasses and disputes, issue findings of fact, and/or make recommendations to the parties;
- 3. conduct elections and make determinations regarding certification of exclusive representation;
- 4. appoint election monitors to take complaints regarding the conduct of elections and to make recommendations regarding the disposition of such complaints;
- 5. resolve the issues that may arise under this Executive Order; and
- 6. promulgate such guidelines and establish such procedures as may be necessary for the proper implementation of this Executive Order.

## B Determination of Representation

The Director of the Division of Labor shall certify an Employee Organization as the exclusive representative of a Partnership Unit if the organization is designated as its representative by a majority of those Covered Employees voting within the Partnership Unit.

An employee organization may petition for certification by submitting a petition for representation to the Director of the Division of Labor with a copy to the Governor's Designee. The petition must be accompanied by a timely showing of interest indicating the desire of the Covered Employees in a Partnership Unit to be exclusively represented by the petitioner for the purpose of negotiating a Partnership Agreement. The show of interest must be signed and dated by the employee after the date of this Executive Order but within one year of submission. A Covered Employee who is a dues-paying member of an Employee Organization shall be deemed to have expressed a show of interest in favor of the Employee Organization in which he or she is a member unless and until the Covered Employee expresses a contrary intent in writing. In the event that the show of interest accompanying the petition is thirty percent (30%) or more of the employees in the Partnership Unit, the Director of the Division of Labor shall direct

that an election be held. Within ten (10) calendar days of determination that a valid petition has been submitted and election is necessary, the Director of the Division of Labor shall notify interested employee organizations and the Governor's Designee of the pending election petition.

Any interested Employee Organization that wishes to intervene in the election must submit a petition of intervention which must be accompanied by a showing of interest supported by thirty percent (30%) of the employees in the appropriate Partnership Unit indicating their desire to be exclusively represented by the intervenor for the purpose of negotiating a Partnership Agreement. Such an intervention petition must be filed within fifteen (15) calendar days of notice of the pending election petition.

An election under this Executive Order shall be held in accordance with guidelines established by the Director of the Division of Labor. In an election, Covered Employees will have the option of voting to be exclusively represented by the petitioning Employee Organization, any of the intervening Employee Organizations, or to reject representation by any Employee Organization (i.e., a vote of "no"). Elections may take place by mail ballot, on-site balloting, or a combination thereof. Employee Organizations seeking certification under this Executive Order shall bear the costs associated with conducting and administering the certification elections. Those costs shall include printing, postage, and other supplies, as well as any temporary staff or overtime deemed necessary in order to verify signatures, to staff or monitor polling places, and/or determine the results of an election. In the event that two or more Employee Organizations are seeking certification in a single election, the costs of conducting and administering the election shall be borne equally by the respective Employee Organizations.

In the event that none of the alternatives listed on the ballot receives a majority of the valid ballots cast in the Partnership Unit in any initial representation election held pursuant to this Executive Order, a run-off election shall be held between the Employee Organization that received the highest number of votes cast in the initial election and the option of rejecting representation by any Employee Organization. In the event that an Employee Organization receives the majority of the valid ballots cast in the Partnership Unit, the Director of the Division of Labor shall certify that Employee Organization as the exclusive representative of the Covered Employees in the Partnership Unit.

Neither the Director of the Division of Labor nor any management or supervisory employee may encourage or discourage membership in any Employee Organization nor encourage or discourage exclusive representation of employees by any Employee Organization.

Certification of an Employee Organization as an exclusive representative shall continue

so long as such organization satisfies the criteria of this Executive Order and subsequent guidelines applicable to certification. A petition to decertify an existing exclusive representative may be filed in the same manner as a petition for certification, except that no decertification petition may be filed for any Partnership Unit if:

- 1. an election has been held in that Partnership Unit within the preceding twelve (12) months;
- 2. an exclusive representative for that Partnership Unit has been certified within the preceding two (2) years; or
- 3. the Partnership Unit has in effect a valid occupation-group specific Partnership Agreement that, by its terms, does not exceed three (3) years in duration; provided, that the limitation imposed by this paragraph shall not bar the filing of a decertification petition within the ninety (90) day period immediately preceding the expiration of such Partnership Agreement.

If a decertification petition is filed, the existing exclusive representative shall be deemed an intervenor on that petition and will not be required to submit the show of interest.

## C Filing Requirements for Certified Employee Organizations

Each Certified Employee Organization shall file and thereafter keep current with the Director of the Division of Labor the following documents: the organization's constitution and by-laws; a list of the organization's officers and their addresses; and a copy of the most recently completed audit. The required copy of the audit shall be that which is required to be completed by the Certified Employee Organization's constitution and bylaws. A Certified Employee Organization may file the constitution and by-laws of its national or international organization in lieu of a filing of the constitution and by-laws of the subordinate organization. The filing requirements set forth in this paragraph shall be reasonably construed by the Director of the Division of Labor so as to allow for several organizations to affiliate or jointly file to seek certification pursuant to this Order. The documents filed pursuant to this paragraph shall be public records.

# D Negotiating Partnership Agreements

The Governor's Designee and the representatives of Certified Employee Organizations have a mutual obligation to negotiate, in good faith at reasonable times and places, the terms of a Partnership Agreement. The discussions regarding Partnership Agreements can be initiated by the Governor's Designee or in response to a proposal by a Certified Employee Organization or a coalition of Certified Employee Organizations. As set forth below, a particular Partnership Agreement may be negotiated, depending upon the nature of the issues subject to the Agreement, on a statewide basis, occupational group basis, or departmental basis.

## 1. Partnership Agreements on Matters Necessitating Statewide Uniformity

Partnership Agreements that govern discussions of matters impacting all Covered Employees as a whole or that necessitate statewide uniformity (whether Constitutionally, by statute or rule, or as a practical matter) shall be negotiated on a collaborative basis with all Certified Employee Organizations. The negotiation of such a Partnership Agreement shall be conducted by the Governor's Designee in concert with the executive officials charged with administering the issues subject to the Agreement (such as the Director of the Department of Personnel and Administration), on the one hand, and a designee or negotiating team selected by a coalition of the Certified Employee Organizations, on the other hand. Such a Partnership Agreement is subject to the approval of the Governor and other officials charged with administering the issues subject to the Agreement.

# 2. <u>Partnership Agreements on Matters Affecting Individual Occupational</u> Groups

Partnership Agreements that govern discussions of matters impacting Covered Employees in a single occupational group shall be negotiated with the Certified Employee Organization representing that occupational group, on the one hand, and the Governor's Designee in concert with the executive officials charged with administering the issues subject the Agreement (such as the Director of the Department of Personnel and Administration), on the other hand. Such a Partnership Agreement is subject to the approval of the Governor and other officials charged with administering the issues subject to the Agreement.

# 3. Partnership Agreements on Matters Involving Particular Departments

Partnership Agreements that govern discussions of matters impacting Covered Employees in a single department shall be negotiated by the Executive Director of such department in concert with the Governor's Designee, on the one hand, and a designee or negotiating team selected by a coalition of the Certified Employee Organizations representing Covered Employees in the respective department, on the other hand. Such a Partnership Agreement is subject to the approval of the executive director of the department and the Governor. The Executive Directors in the following Departments are directed to negotiate, in good faith, a Partnership Agreement with the Certified Employee Organizations representing the Covered Employees in their departments: Department of Agriculture; Department of Corrections; Department of Higher Education; Department of Health Care Policy and Financing; Department of Human Services; Department of Labor and Employment; Department of Natural Resources; Department of Personnel and Administration; Department of Public Health and

Environment; Department of Public Safety; Department of Regulatory Agencies; Department of Revenue; Department of Transportation. The Attorney General, Secretary of State, Treasurer, State Board of Education, and governing boards of institutions of higher education may, at their discretion, elect to negotiate Partnership Agreements with Certified Employee Organizations representing Covered Employees in their respective departments or institutions.

## 4. Limitations on Scope of Partnership Agreements

Nothing in any Partnership Agreement may diminish the Governor's discretion to prepare his proposed budget, including setting the amount allocated to total employee compensation in that proposed budget. Neither this Executive Order nor any Partnership Agreement negotiated hereunder may expand the authority of the Office of the Governor, the Department of Personnel and Administration, or the Department of Labor and Employment beyond that authorized by the Colorado Constitution or the Furthermore, nothing in this Executive Order shall Colorado Revised Statutes. diminish nor shall any Partnership Agreement usurp department heads', college and university presidents', and higher education governing boards' responsibility and accountability for the actual operation and management of the state personnel system for their respective departments, colleges, or universities, as provided for by Colo. Const. art. VIII, § 5 and C.R.S. § 24-50-101(d). Moreover, a Partnership Agreement may not include a requirement or agreement that the Executive Branch or any department negotiate with respect to any of the following matters: (1) matters constitutionally and statutorily delegated to the State Personnel Board; (2) the statutory function of any department or agency; or (3) matters related to the Public Employees' Retirement Association.

## E Impasse and Dispute Resolution

In the event the parties reach an impasse in the course of negotiating a Partnership Agreement, either the Governor's Designee or a representative of a Certified Employee Organization may request that the Director of the Division of Labor appoint a disinterested third party to mediate any dispute over the terms and conditions of a Partnership Agreement. The appointed mediator may make non-binding written recommendations to the parties for resolution of the impasse. Upon completion of negotiation, the parties, if they are able to reach agreement, shall execute a written Partnership Agreement.

The terms of a Partnership Agreement may provide procedures for resolving disputes, including disputes over the interpretation and application of a Partnership Agreement. These dispute resolution procedures may include non-binding mediation and/or fact finding, but may not include binding arbitration.

## F No Strike or Work Stoppage

Partnership Agreements negotiated pursuant to this Executive Order shall contain an agreement not to strike. Moreover, it shall be a violation of this Executive Order for any Certified Employee Organization to engage in or threaten a strike, work stoppage, work slowdown, sickout, or other similar disruptive measure against the State of Colorado or any of its agencies. In the event of a violation of this provision by a Certified Employee Organization, that organization may be decertified by the Director of the Division of Labor and shall not be entitled to payroll deductions of any membership dues.

#### IV. Duration

This Executive Order shall remain in force until modification or rescission by the Governor.